Assessing and improving quality in official statistics: the case of the French Label Committee

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1. Introduction

- ✓ Created in 1994.
- ✓ Competent to examine all projects of collecting social or economic data through official statistical surveys...
 - ... after the National Council for Statistical Information (*Cnis*) has appraised if the survey is of general interest or not (according to the statistical law of 1951).
- ✓ It checks the quality of the survey...
 - ...and delivers a *label of general interest and* statistical quality.
- ✓ Necessary condition for the survey to be implemented as an official statistical survey (with a « visa »).
 - ⇒This presentation aims to show how it works and its usefulness.



2. Composition of the Committee

a. **Board of Governance:**

- President
- « Rapporteur »
- Secretariat

b. **Experts**, with an *advisory* status

- ✓ Methodologists
- ✓ High knowledge in data collection procedures...
- ✓ ...and in the field covered by the survey

c. 3 Commissions :

- Households and individuals
- Enterprises and establishments, local public authorities or establishments
- Agricultural farms



2. Composition of the Committee

- ✓ Members of the commission are named in official regulations.
- ✓ Representatives in each commission from : The National Institute for Statistics or Statistical services in Ministries and
 - Trade unions
 - National commission for data protection
 - National union of family associations
 - Social researchers
 - Employers
 - Union of craftworkers
 - ...
- ✓ They are independent and free to express their own views
 - ⇒ large scope of different points of view.



3. Procedures of submitting and examination

- ✓ The survey department (« producer ») sends a file which
 provides a broad and accurate description of the survey.
- ✓ First step: preliminary examination by the Board of governance and the experts
 - ⇒ Technical report which points out the difficulties or problems met
 - ⇒ Sent to the producer and the other members of the Committee.
- ✓ Second step: written answers to the technical report from the producer.
- ✓ Plenary session of the Committee: the producer answers to any question, wide discussion among all participants.



3. Procedures of submitting and examination

- ✓ Results : Secret deliberation
- ⇒ A wide scale of assessments:

- ✓ <u>The best case</u>: notice of compliance delivering a label of « *general interest and statistical quality* » and then a « *visa* » from the Minister...
- ✓ ...but often with recommendations, with different degrees of expectation:
 - Suggestions, advices
 - Weak or stronger recommendations
 - Suspensive reserves: the producer has to do further specific work until obtaining the label; if not, it does not.
 - 7 % of the surveys in this last case.
- ✓ The worst case: label is not at all delivered (4 %).



3. Procedures of submitting and examination

- ✓ The Label is generally given for five years
 ... but it may be for a shorter period if the Committee expects improvements in methodology or data collection procedures.
- ✓ Each year, about 60 surveys are examined. More than 1200 since the beginning.
- ✓ All the documents (files sent by the producers, technical reports, written answers to this report, decision statements, notice of compliance...) are archived.
- ⇒ It results a huge volume of documentation on any survey, which is very useful for the « *memory* ».





- The quality examination is « total » : it deals with all the aspects of the data collection process.
- It takes place upstream, not on the results.
- In depth analysis with six main criteria :
 - a. General context
 - b. Statistical methodology
 - c. Data collection process
 - d. Study of the questionnaire and examination of test reports
 - e. Costs and burdens on respondents
 - f. Data dissemination
- These criteria are linked with items of the European Code of practices.



A. General context

- European regulations or directives
- Other international constraints
- Order from the Government
- Comitology: the Committee must assess if all users, unions and employers, or researchers, have been enough consulted.
- Is it a new survey or a renewal?
 - Last case: what are the changes as regards the former survey, does the new one fit the changes in social or economic context, will it allow comparability?
- Is the field covered by the survey not dealt with by other sources?
- Is it mandatory (for interviewees) and why? The Committee puts emphasis on the way it is justified.



B. Statistical methodology: a major issue

a. Sampling

- Population covered by the survey
- Data basis, statistical units
- Accurate description of the sampling process:
 - sample size, linked with accuracy or costs constraints
 - stratification, balancing conditions
 - distribution of sample weights
 - sample rotation, if it applies
 - negative or positive coordination with other samples (especially in business surveys)
- ⇒ All the choices made for this process must be explained and justified.



b. Post-data collection treatments

- The Committee verifies if all methodologic works are well planned and will be well done and if methodologists have been consulted:
 - Non-response correction
 - Calibration
 - Imputation
 - Setting final weights
 - Distribution of weights and risks of extreme values
 - Variance estimation
- It generally asks to have further papers describing those topics when the methods are implemented.



C. <u>Data collection process</u>

- Different ways of collecting data: face to face, telephone, questionnaire delivered by Post office, available on a web site... and how they can be mixed.
- The Committee must be convinced by the relevance of those choices.
- Who is surveyed and how he/she is drawn from the data basis?
- Will there be matchings with administrative data?
- Security of data transmission.

A wide emphasis on *notification letters to the interviewees*

- Key element of the contact, they aim to make the survey acceptable and give a good picture of official statistics.
- They should be:
 - motivating
 - short
 - clear, with *transparency* and *fairness*
 - explaining the purpose and future uses of the survey and by whom...
 - ..and how data will be disseminated...
 - ..and how statistical confidentiality is preserved.



To help producers, the Committee has written a booklet giving advices and principles for those letters:





COMITÉ DU LABEL DE LA STATISTIQUE PUBLIQUE





D. Study of the questionnaire

- Consistency with the general interest defined by the Cnis
- Relevance according to the purpose of the survey: avoid additional questions without direct correlation, or strongly justify them
- Non ambiguous nor redundant questions
- Items for answering: exhaustive, non redundant
- Correct organization of filters between questions.

A wide emphasis on tests.

- Tests are necessary to ensure the clarity of questions and to verify the quality of answers (coherence, understanding..) and the *response time*.
- The Committee strongly appreciates the test reports, showing how their results have led to modify the quetionnaire.
- A survey without tests or with « poor » tests cannot obtain the label.



E. Costs and burdens on respondents

- Length and duration of the questionnaire, with respect to the data collection process (for instance, avoid long lists of items when the interview is by phone..)
- Ways to reduce it (such as matching with administrative data)
- Estimates of the costs of the survey for respondents (30 € / hour)
- Means dedicated to the survey => wise use of public fonds

F. Data dissemination

- Programme of publications to be large enough, with not too long deadlines
- Individual data available for researchers
- Transparency of metadata (and paradata)



5. Contributions of the Committee to quality improvement

- ✓ The items described above show the way the Label Committee assesses the quality of surveys...
 - ...and its recommendations are the way to improve the quality.
- ✓ The Committee thus contributes to define standards of quality that
 any official statistical survey should follow.
- ✓ The producers learn more and more what the best practices are and what they shall do in order to obtain the label, due to the criteria used by the Committee.
- ⇒ It results an increasing degree of high expectations from the Committee and, at last, of the quality level of all surveys.
- ✓ The producers appreciate an outside expertise which helps them to take profit from others' good practices.



5. Contributions of the Committee to quality improvement

- ⇒ Finally, the Committee
 - √ is an « alert transmitter »...
 - ✓ ...and it builds the *memory* of surveys through all documents it gathers or writes itself...
 - ✓ ...which constitute a set of references and advices very useful to disseminate quality standards.

6. Some issues for future

A. Widening the Label Committee's role

Since 2010 its role has been extended:

- Assessment of statistics produced by *private law bodies*, bringing more accuracy or freshness to national statistics (rents, energy...)
- and of production and dissemination procedures of data produced by French administrative bodies:
 - Health expenditures and reimbursements from the social security system
 - Employment estimates from the same source
 - Prices of dwellings from notaries registrations

B. The case of specific surveys

At the border of the Committee's scope:

- Experiments (new internet surveys...)
- Qualitative « follow-up » surveys linked with a main survey, made by social researchers
- Surveys with parts or fields in health, using specific techniques such as biological measures...



6. Some issues for future

- C. The case of European or international surveys
- What may be the role of the French Label Committee when the survey is framed at the international level?
- Very often, decisions have been taken before, either on methodology or on the questionnaire, and no change is more possible.
- ⇒ The French Label Committee feels uncomfortable in that situation.
- Particularly, it may consider the lack in tests as a real difficulty.

6. Some issues for future

What solutions?

- Sending all technical reports made by the French Committee to Eurostat or international boards, in order to help them in future.
- Building a European Label Committee to deal with European surveys...
- ..and check their quality before granting regulations
 - Assessing preliminary and generalized tests before any decision on the questionnaire
 - Verifying that comparability is guaranteed (main issue: translations).



7. Conclusion

- A very useful machinery to implement external checking on surveys.
- Independent body whose advices are appreciated even unfavourable.
- ➤ It allows to verify that surveys still fit the standards of quality and contributes to the dissemination of good practices.
- The quality and relevance of results depend on the quality of the process.
- ⇒ The Peer review has underlined the positive role of the French Committee.

The Committee acts as a « flame keeper »....

...and its vigilance preserves the state of art.



Thank you for your attention!

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